106TH CONGRESS 2D SESSION

S. 2935

To amend the Employee Retirement Income Security Act of 1974, the Internal Revenue Code of 1986, and the Public Health Service Act to increase Americans' access to long term health care, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 26, 2000

Mr. Graham (for himself, Mr. Grassley, Ms. Mikulski, Mr. Bayh, Mr. Breaux, Ms. Collins, and Mr. Akaka) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend the Employee Retirement Income Security Act of 1974, the Internal Revenue Code of 1986, and the Public Health Service Act to increase Americans' access to long term health care, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Omnibus Long-term Care Act of 2000".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—LONG TERM CARE

Subtitle A—Tax Incentives

- Sec. 101. Treatment of premiums on qualified long-term care insurance contracts.
- Sec. 102. Credit for taxpayers with long-term care needs.

Subtitle B—Federal Employees and Uniformed Services Group Long-Term Care Insurance

- Sec. 111. Short title.
- Sec. 112. Long-term care insurance.
- Sec. 113. Effective date.

Subtitle C—Seniors' Access to Continuing Care

- Sec. 121. Short title.
- Sec. 122. Amendments to the Employee Retirement Income Security Act of 1974.
- Sec. 123. Amendments to the Public Health Service Act relating to the group market.
- Sec. 124. Amendment to the Public Health Service Act relating to the individual market.
- Sec. 125. Sense of the Senate concerning the care of older Americans.

Subtitle D—Expansion of Home-Based Long-Term Care Services Under the Social Services Block Grant

- Sec. 131. Restoration of authority to transfer up to 10 percent of TANF funds to the Social Services Block Grant.
- Sec. 132. Restoration of funds for the Social Services Block Grant.
- Sec. 133. Appropriation of additional funds for expansion of home-based long-term care services.

TITLE II—SUPPORT AND PLANNING FOR LONG-TERM CARE

Subtitle A—Support and Surveys

- Sec. 201. National Family Caregiver Support Grant Program.
- Sec. 202. Community survey.

Subtitle B—Education and Studies

- Sec. 211. Long-term care coverage educational campaign.
- Sec. 212. Report on long-term care.
- Sec. 213. Aging study and report.

TITLE I—LONG TERM CARE 1 **Subtitle A—Tax Incentives** 2 3 SEC. 101. TREATMENT OF PREMIUMS ON QUALIFIED LONG-4 TERM CARE INSURANCE CONTRACTS. 5 (a) IN GENERAL.—Part VII of subchapter B of chapter 1 of the Internal Revenue Code of 1986 (relating to additional itemized deductions) is amended by redesig-7 nating section 222 as section 223 and by inserting after 9 section 221 the following new section: 10 "SEC. 222. PREMIUMS ON QUALIFIED LONG-TERM CARE IN-11 SURANCE CONTRACTS. 12 "(a) In General.—In the case of an individual, 13 there shall be allowed as a deduction an amount equal to the applicable percentage of the amount of eligible longterm care premiums (as defined in section 213(d)(10)) paid during the taxable year for coverage for the taxpayer, his spouse, and dependents under a qualified long-term 18 care insurance contract (as defined in section 7702B(b)). 19 "(b) APPLICABLE PERCENTAGE.—For purposes of subsection (a)— 20 21 "(1) In general.—Except as otherwise pro-22 vided in this subsection, the applicable percentage 23 shall be determined in accordance with the following 24 table based on the number of years of continuous 25 coverage (as of the close of the taxable year) of the

1	individual under any qualified long-term care insur-
2	ance contracts (as defined in section 7702B(b)):
	"If the number of years of continuous coverage is—The applicable long-term care percentage is—Less than 160At least 1 but less than 270At least 2 but less than 380At least 3 but less than 490At least 4100
3	"(2) Special rules for individuals who
4	HAVE ATTAINED AGE 55.—In the case of an indi-
5	vidual who has attained age 55 as of the close of the
6	taxable year, the following table shall be substituted
7	for the table in paragraph (1).
	"If the number of years of continuous coverage is— Less than 1
8	"(3) Only coverage after 2000 taken into
9	ACCOUNT.—Only coverage for periods after Decem-
10	ber 31, 2000, shall be taken into account under this
11	subsection.
12	"(4) Continuous coverage.—An individual
13	shall not fail to be treated as having continuous cov-
14	erage if the aggregate breaks in coverage during any
15	1-year period are less than 60 days.
16	"(c) Coordination With Other Deductions.—
17	Any amount paid by a taxpayer for any qualified long-
18	term care insurance contract to which subsection (a) ap-
19	plies shall not be taken into account in computing the

1	amount allowable to the taxpayer as a deduction under
2	section 162(l) or 213(a)."
3	(b) Contingent Nonforfeiture Requirements
4	ADDED TO CONSUMER PROTECTION PROVISIONS.—
5	(1) Section 7702B(g)(2)(A)(i) of the Internal
6	Revenue Code of 1986 (relating to model regulation)
7	is amended by adding at the end the following new
8	subclause:
9	"(XII) Section 23 (relating to
10	contingent nonforfeiture benefits), if
11	the policyholder declines the offer of a
12	nonforfeiture provision described in
13	paragraph (4)."
14	(2) Section $7702B(g)(2)(A)(ii)$ of such Code
15	(relating to model Act) is amended by adding at the
16	end the following new subclause:
17	"(III) Section 8 (relating to con-
18	tingent nonforfeiture benefits), if the
19	policyholder declines the offer of a
20	nonforfeiture provision described in
21	paragraph (4)."
22	(c) Reference to NAIC Model Act Updated.—
23	Section 7702B(g)(2)(B)(i) of the Internal Revenue Code
24	of 1986 (relating to model provisions) is amended by strik-
25	ing "January 1993" and inserting "January 1999".

1	(d) Long-Term Care Insurance Permitted To
2	BE OFFERED UNDER CAFETERIA PLANS AND FLEXIBLE
3	SPENDING ARRANGEMENTS.—
4	(1) Cafeteria Plans.—Section 125(f) of the
5	Internal Revenue Code of 1986 (defining qualified
6	benefits) is amended by inserting before the period
7	at the end "; except that such term shall include
8	the payment of premiums for any qualified long-
9	term care insurance contract (as defined in section
10	7702B) to the extent the amount of such payment
11	does not exceed the eligible long-term care premiums
12	(as defined in section $213(d)(10)$) for such con-
13	tract".
14	(2) Flexible spending arrangements.—
15	Section 106 of such Code (relating to contributions
16	by an employer to accident and health plans) is
17	amended by striking subsection (c).
18	(e) Conforming Amendments.—
19	(1) Section 62(a) of the Internal Revenue Code
20	of 1986 is amended by inserting after paragraph
21	(17) the following new item:
22	"(18) Premiums on qualified long-term
23	CARE INSURANCE CONTRACTS.—The deduction al-
24	lowed by section 222."

1 (2) Section 7702B(g)(2)(A)(i) of such Code, as 2 amended by subsection (b)(1), is amended by striking "7A" both places it appears, "7B", "7C", "7D", 3 "7E", "8", "9", "9F", "10", "11", "12", and "23" 4 the first place it appears and inserting "6A", "6B", 5 "6C", "6D", "6E", "7", "8", "8F", "9", "10", 6 "11", and "22", respectively. 7 8 (3) Section 4980C(c)(1)(A) of such Code is amended by striking "13", "14", "20", "21", 9 "21C(1)", "21C(6)", "22", "24", and "25" and in-10 serting "12", "13", "19", "20C(1)", "20C(6)", 11 "21", "25", and "26", respectively. 12 13 (4) The table of sections for part VII of sub-14 chapter B of chapter 1 of such Code is amended by 15 striking the last item and inserting the following 16 new items: "Sec. 222. Premiums on qualified long-term care insurance contracts. "Sec. 223. Cross reference." 17 (f) Effective Dates.— 18 (1) In General.—Except as provided in para-19 graphs (2) and (3), the amendments made by this 20 section shall apply to taxable years beginning after 21 December 31, 2000. 22 (2) Consumer protection provisions.—The 23 amendments made by subsections (b), (c), (e)(2),

and (e)(3) shall apply to policies issued after the

1	date which is 1 year after the date of the enactment
2	of this Act.
3	(3) Cafeteria plans and flexible spend-
4	ING ARRANGEMENTS.—The amendments made by
5	subsection (c) shall apply to taxable years beginning
6	after December 31, 2001.
7	SEC. 102. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE
8	NEEDS.
9	(a) In General.—Subpart A of part IV of sub-
10	chapter A of chapter 1 of the Internal Revenue Code of
11	1986 (relating to nonrefundable personal credits) is
12	amended by inserting after section 25A the following new
13	section:
13 14	section: "SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM
14	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM
14 15	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS.
14 15 16	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.—
14 15 16 17	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.— "(1) In general.—There shall be allowed as a
14 15 16 17	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.— "(1) In general.—There shall be allowed as a credit against the tax imposed by this chapter for
114 115 116 117 118	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.— "(1) In General.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the applicable
14 15 16 17 18 19 20	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.— "(1) In general.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the applicable credit amount multiplied by the number of applica-
14 15 16 17 18 19 20 21	"SEC. 25B. CREDIT FOR TAXPAYERS WITH LONG-TERM CARE NEEDS. "(a) Allowance of Credit.— "(1) In General.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the applicable credit amount multiplied by the number of applicable individuals with respect to whom the taxpayer is

shall be determined in accordance with the following 1 2 table: "For taxable years beginning The applicable in calendar year credit amount is-2001\$1,000 2,000 3 "(b) Limitation Based on Adjusted Gross In-4 COME.— "(1) IN GENERAL.—The amount of the credit 5 allowable under subsection (a) shall be reduced (but 6 7 not below zero) by \$100 for each \$1,000 (or fraction 8 thereof) by which the taxpayer's modified adjusted 9 gross income exceeds the threshold amount. For 10 purposes of the preceding sentence, the term 'modi-11 fied adjusted gross income' means adjusted gross in-12 come increased by any amount excluded from gross 13 income under section 911, 931, or 933.

- "(2) Threshold amount.—For purposes of paragraph (1), the term 'threshold amount' means—
- "(A) \$150,000 in the case of a joint re-16 17 turn, and
- 18 "(B) \$75,000 in any other case."
- "(3) INDEXING.—In the case of any taxable 19 20 year beginning in a calendar year after 2001, each dollar amount contained in paragraph (2) shall be 22 increased by an amount equal to the product of—

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1	"(A) such dollar amount, and
2	"(B) the medical care cost adjustment de-
3	termined under section 213(d)(10)(B)(ii) for
4	the calendar year in which the taxable year be-
5	gins, determined by substituting 'August of
6	2000' for 'August of 1996' in subclause (II)
7	thereof.
8	If any increase determined under the preceding sen-
9	tence is not a multiple of \$50, such increase shall
10	be rounded to the next lowest multiple of \$50.
11	"(c) Definitions.—For purposes of this section—
12	"(1) Applicable individual.—
13	"(A) In general.—The term 'applicable
14	individual' means, with respect to any taxable
15	year, any individual who has been certified, be-
16	fore the due date for filing the return of tax for
17	the taxable year (without extensions), by a phy-
18	sician (as defined in section $1861(r)(1)$ of the
19	Social Security Act) as being an individual with
20	long-term care needs described in subparagraph
21	(B) for a period—
22	"(i) which is at least 180 consecutive
23	days, and
24	"(ii) a portion of which occurs within
25	the taxable year.

1	Such term shall not include any individual oth-
2	erwise meeting the requirements of the pre-
3	ceding sentence unless within the $39\frac{1}{2}$ month
4	period ending on such due date (or such other
5	period as the Secretary prescribes) a physician
6	(as so defined) has certified that such indi-
7	vidual meets such requirements.
8	"(B) Individuals with long-term care
9	NEEDS.—An individual is described in this sub-
10	paragraph if the individual meets any of the fol-
11	lowing requirements:
12	"(i) The individual is at least 6 years
13	of age and—
14	"(I) is unable to perform (with-
15	out substantial assistance from an-
16	other individual) at least 3 activities
17	of daily living (as defined in section
18	7702B(c)(2)(B)) due to a loss of
19	functional capacity, or
20	"(II) requires substantial super-
21	vision to protect such individual from
22	threats to health and safety due to se-
23	vere cognitive impairment and is un-
24	able to preform, without reminding or
25	cuing assistance, at least 1 activity of

1	daily living (as so defined) or to the
2	extent provided in regulations pre-
3	scribed by the Secretary (in consulta-
4	tion with the Secretary of Health and
5	Human Services), is unable to engage
6	in age appropriate activities.
7	"(ii) The individual is at least 2 but
8	not 6 years of age and is unable due to a
9	loss of functional capacity to perform
10	(without substantial assistance from an-
11	other individual) at least 2 of the following
12	activities: eating, transferring, or mobility
13	"(iii) The individual is under 2 years
14	of age and requires specific durable med-
15	ical equipment by reason of a severe health
16	condition or requires a skilled practitioner
17	trained to address the individual's condi-
18	tion to be available if the individual's par-
19	ents or guardians are absent.
20	"(2) Eligible caregiver.—
21	"(A) In general.—A taxpayer shall be
22	treated as an eligible caregiver for any taxable
23	year with respect to the following individuals:
24	"(i) The taxpayer.
25	"(ii) The taxpayer's spouse.

1	"(iii) An individual with respect to
2	whom the taxpayer is allowed a deduction
3	under section 151 for the taxable year.
4	"(iv) An individual who would be de-
5	scribed in clause (iii) for the taxable year
6	if section $151(c)(1)(A)$ were applied by
7	substituting for the exemption amount an
8	amount equal to the sum of the exemption
9	amount, the standard deduction under sec-
10	tion $63(c)(2)(C)$, and any additional stand-
11	ard deduction under section 63(e)(3) which
12	would be applicable to the individual if
13	clause (iii) applied.
14	"(v) An individual who would be de-
15	scribed in clause (iii) for the taxable year
16	if—
17	"(I) the requirements of clause
18	(iv) are met with respect to the indi-
19	vidual, and
20	"(II) the requirements of sub-
21	paragraph (B) are met with respect to
22	the individual in lieu of the support
23	test of section 152(a).
24	"(B) Residency test.—The require-
25	ments of this subparagraph are met if an indi-

1	vidual has as his principal place of abode the
2	home of the taxpayer and—
3	"(i) in the case of an individual who
4	is an ancestor or descendant of the tax-
5	payer or the taxpayer's spouse, is a mem-
6	ber of the taxpayer's household for over
7	half the taxable year, or
8	"(ii) in the case of any other indi-
9	vidual, is a member of the taxpayer's
10	household for the entire taxable year.
11	"(C) Special rules where more than
12	1 ELIGIBLE CAREGIVER.—
13	"(i) IN GENERAL.—If more than 1 in-
14	dividual is an eligible caregiver with re-
15	spect to the same applicable individual for
16	taxable years ending with or within the
17	same calendar year, a taxpayer shall be
18	treated as the eligible caregiver if each
19	such individual (other than the taxpayer)
20	files a written declaration (in such form
21	and manner as the Secretary may pre-
22	scribe) that such individual will not claim
23	such applicable individual for the credit
24	under this section.

1 "(ii) NO AGREEMENT.—If each indi2 vidual required under clause (i) to file a
3 written declaration under clause (i) does
4 not do so, the individual with the highest
5 modified adjusted gross income (as defined
6 in section 32(c)(5)) shall be treated as the
7 eligible caregiver.

"(iii) Married individuals filing separately, the determination under this subparagraph as to whether the husband or wife is the eligible caregiver shall be made under the rules of clause (ii) (whether or not one of them has filed a written declaration under clause (i)).

"(d) IDENTIFICATION REQUIREMENT.—No credit shall be allowed under this section to a taxpayer with respect to any applicable individual unless the taxpayer inludes the name and taxpayer identification number of such individual, and the identification number of the physician certifying such individual, on the return of tax for the taxable year.

23 "(e) Taxable Year Must Be Full Taxable 24 Year.—Except in the case of a taxable year closed by rea-25 son of the death of the taxpayer, no credit shall be allow-

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1	able under this section in the case of a taxable year cov-
2	ering a period of less than 12 months."
3	(b) Conforming Amendments.—
4	(1) Section 6213(g)(2) of the Internal Revenue
5	Code of 1986 is amended by striking "and" at the
6	end of subparagraph (K), by striking the period at
7	the end of subparagraph (L) and inserting ", and",
8	and by inserting after subparagraph (L) the fol-
9	lowing new subparagraph:
10	"(M) an omission of a correct TIN or phy-
11	sician identification required under section
12	25B(d) (relating to credit for taxpayers with
13	long-term care needs) to be included on a re-
14	turn."
15	(2) The table of sections for subpart A of part
16	IV of subchapter A of chapter 1 of such Code is
17	amended by inserting after the item relating to sec-
18	tion 25A the following new item:
	"Sec. 25B. Credit for taxpayers with long-term care needs."
19	(c) Effective Date.—The amendments made by
20	this section shall apply to taxable years beginning after
21	December 31, 2000.

Subtitle B—Federal Employees and Group Uniformed Services 2 **Long-Term Care Insurance** 3 SEC. 111. SHORT TITLE. 5 This subtitle may be cited as the "Long-Term Care Security Act". 7 SEC. 112. LONG-TERM CARE INSURANCE. 8 (a) IN GENERAL.—Subpart G of part III of title 5, United States Code, is amended by adding at the end the 10 following: "CHAPTER 90—LONG-TERM CARE 11 12 INSURANCE "Sec. "9001. Definitions. "9002. Availability of insurance. "9003. Contracting authority. "9004. Financing. "9005. Preemption. "9006. Studies, reports, and audits. "9007. Jurisdiction of courts. "9008. Administrative functions. "9009. Cost accounting standards. "§ 9001. Definitions 14 For purposes of this chapter: 15 "(1)EMPLOYEE.—The term 'employee' 16 means— "(A) an employee as defined by section 17 18 8901(1); and 19 "(B) an individual described in section 20

2105(e);

1	but does not include an individual employed by the
2	government of the District of Columbia.
3	"(2) Annuitant.—The term 'annuitant' has
4	the meaning such term would have under paragraph
5	(3) of section 8901 if, for purposes of such para-
6	graph, the term 'employee' were considered to have
7	the meaning given to it under paragraph (1) of this
8	subsection.
9	"(3) Member of the uniformed serv-
10	ICES.—The term 'member of the uniformed services'
11	means a member of the uniformed services, other
12	than a retired member of the uniformed services.
13	"(4) Retired member of the uniformed
14	SERVICES.—The term 'retired member of the uni-
15	formed services' means a member or former member
16	of the uniformed services entitled to retired or re-
17	tainer pay.
18	"(5) QUALIFIED RELATIVE.—The term 'quali-
19	fied relative' means each of the following:
20	"(A) The spouse of an individual described
21	in paragraph (1), (2), (3), or (4).
22	"(B) A parent, stepparent, or parent-in-
23	law of an individual described in paragraph (1)
24	or (3).

1	"(C) A child (including an adopted child, a
2	stepchild, or, to the extent the Office of Per-
3	sonnel Management by regulation provides, a
4	foster child) of an individual described in para-
5	graph (1), (2), (3), or (4), if such child is at
6	least 18 years of age.
7	"(D) An individual having such other rela-
8	tionship to an individual described in paragraph
9	(1), (2), (3), or (4) as the Office may by regula-
10	tion prescribe.
11	"(6) ELIGIBLE INDIVIDUAL.—The term 'eligible
12	individual' refers to an individual described in para-
13	graph (1), (2), (3), (4), or (5).
14	"(7) QUALIFIED CARRIER.—The term 'qualified
15	carrier' means an insurance company (or consortium
16	of insurance companies) that is licensed to issue
17	long-term care insurance in all States, taking any
18	subsidiaries of such a company into account (and, in
19	the case of a consortium, considering the member
20	companies and any subsidiaries thereof, collectively).
21	"(8) State.—The term 'State' includes the
22	District of Columbia.
23	"(9) Qualified long-term care insurance
24	CONTRACT.—The term 'qualified long-term care in-

surance contract' has the meaning given such term

1	by section 7702B of the Internal Revenue Code of
2	1986.
3	"(10) Appropriate secretary.—The term
4	'appropriate Secretary' means—
5	"(A) except as otherwise provided in this
6	paragraph, the Secretary of Defense;
7	"(B) with respect to the Coast Guard when
8	it is not operating as a service of the Navy, the
9	Secretary of Transportation;
10	"(C) with respect to the commissioned
11	corps of the National Oceanic and Atmospheric
12	Administration, the Secretary of Commerce;
13	and
14	"(D) with respect to the commissioned
15	corps of the Public Health Service, the Sec-
16	retary of Health and Human Services.
17	"§ 9002. Availability of insurance
18	"(a) In General.—The Office of Personnel Manage-
19	ment shall establish and, in consultation with the appro-
20	priate Secretaries, administer a program through which
21	an individual described in paragraph (1), (2), (3), (4), or
22	(5) of section 9001 may obtain long-term care insurance
23	coverage under this chapter for such individual.
24	"(b) General Requirements.—Long-term care in-
25	surance may not be offered under this chapter unless—

1	"(1) the only coverage provided is under quali-
2	fied long-term care insurance contracts; and
3	"(2) each insurance contract under which any
4	such coverage is provided is issued by a qualified
5	carrier.
6	"(c) Documentation Requirement.—As a condi-
7	tion for obtaining long-term care insurance coverage under
8	this chapter based on one's status as a qualified relative,
9	an applicant shall provide documentation to demonstrate
10	the relationship, as prescribed by the Office.
11	"(d) Underwriting Standards.—
12	"(1) Disqualifying condition.—Nothing in
13	this chapter shall be considered to require that long-
14	term care insurance coverage be made available in
15	the case of any individual who would be eligible for
16	benefits immediately.
17	"(2) Spousal parity.—For the purpose of un-
18	derwriting standards, a spouse of an individual de-
19	scribed in paragraph (1), (2), (3), or (4) of section
20	9001 shall, as nearly as practicable, be treated like
21	that individual.
22	"(3) Guaranteed Issue.—Nothing in this
23	chapter shall be considered to require that long-term
24	care insurance coverage be guaranteed to an eligible
25	individual.

1 "(4) REQUIREMENT THAT CONTRACT BE FULLY
2 INSURED.—In addition to the requirements other3 wise applicable under section 9001(9), in order to be
4 considered a qualified long-term care insurance con5 tract for purposes of this chapter, a contract shall
6 be fully insured, whether through reinsurance with
7 other companies or otherwise.

- "(5) Higher standards allowable.—Nothing in this chapter shall, in the case of an individual applying for long-term care insurance coverage under this chapter after the expiration of such individual's first opportunity to enroll, preclude the application of underwriting standards more stringent than those that would have applied if that opportunity had not yet expired.
- "(e) Guaranteed Renewability.—The benefits 16 17 and coverage made available to eligible individuals under 18 any insurance contract under this chapter shall be guaran-19 teed renewable (as defined by section 7A(2) of the model regulations described in section 7702B(g)(2) of the Inter-20 21 nal Revenue Code of 1986), including the right to have insurance remain in effect so long as premiums continue 23 to be timely made. However, the authority to revise premiums under this chapter shall be available only on a class

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1	basis and only to the extent otherwise allowable under sec-
2	tion 9003(b).
3	"§ 9003. Contracting authority
4	"(a) In General.—Without regard to section 3709
5	of the Revised Statutes (41 U.S.C. 5) or any other statute
6	requiring competitive bidding, the Office of Personnel
7	Management shall contract with 1 or more qualified car-
8	riers for a policy or policies of long-term care insurance
9	The Office shall ensure that each resulting contract (in
10	this chapter referred to as a 'master contract') is awarded
11	on the basis of contractor qualifications, price, and reason-
12	able competition.
13	"(b) Terms and Conditions.—
14	"(1) In General.—Each master contract
15	under this chapter shall contain—
16	"(A) a detailed statement of the benefits
17	offered (including any maximums, limitations
18	exclusions, and other definitions of benefits);
19	"(B) the premiums charged (including any
20	limitations or other conditions on their subse-
21	quent adjustment);
22	"(C) the terms of the enrollment period
23	and
24	"(D) such other terms and conditions as
25	may be mutually agreed to by the Office and

1	the carrier involved, consistent with the require-
2	ments of this chapter.
3	"(2) Premiums.—Premiums charged under
4	each master contract entered into under this section
5	shall reasonably and equitably reflect the cost of the
6	benefits provided, as determined by the Office. The
7	premiums shall not be adjusted during the term of
8	the contract unless mutually agreed to by the Office
9	and the carrier.
10	"(3) Nonrenewability.—Master contracts
11	under this chapter may not be made automatically
12	renewable.
13	"(c) Payment of Required Benefits; Dispute
14	RESOLUTION.—
15	"(1) In General.—Each master contract
16	under this chapter shall require the carrier to
17	agree—
18	"(A) to provide payments or benefits to an
19	eligible individual if such individual is entitled
20	to such payments or benefits under the terms
21	of the contract; and
22	"(B) with respect to disputes regarding
23	claims for payments or benefits under the terms
24	of the contract—

1	"(i) to establish internal procedures
2	designed to expeditiously resolve such dis-
3	putes; and
4	"(ii) to establish, for disputes not re-
5	solved through procedures under clause (i),
6	procedures for 1 or more alternative means
7	of dispute resolution involving independent
8	third-party review under appropriate cir-
9	cumstances by entities mutually acceptable
10	to the Office and the carrier.
11	"(2) Eligibility.—A carrier's determination
12	as to whether or not a particular individual is eligi-
13	ble to obtain long-term care insurance coverage
14	under this chapter shall be subject to review only to
15	the extent and in the manner provided in the appli-
16	cable master contract.
17	"(3) OTHER CLAIMS.—For purposes of apply-
18	ing the Contract Disputes Act of 1978 to disputes
19	arising under this chapter between a carrier and the
20	Office—
21	"(A) the agency board having jurisdiction
22	to decide an appeal relative to such a dispute
23	shall be such board of contract appeals as the
24	Director of the Office of Personnel Management
25	shall specify in writing (after appropriate ar-

1	renormants as described in section Q(a) of such
	rangements, as described in section 8(c) of such
2	Act); and
3	"(B) the district courts of the United
4	States shall have original jurisdiction, concur-
5	rent with the United States Court of Federal
6	Claims, of any action described in section
7	10(a)(1) of such Act relative to such a dispute.
8	"(4) Rule of Construction.—Nothing in
9	this chapter shall be considered to grant authority
10	for the Office or a third-party reviewer to change the
11	terms of any contract under this chapter.
12	"(d) Duration.—
13	"(1) In General.—Each master contract
14	under this chapter shall be for a term of 7 years,
15	unless terminated earlier by the Office in accordance
16	with the terms of such contract. However, the rights
17	and responsibilities of the enrolled individual, the in-
18	surer, and the Office (or duly designated third-party
19	administrator) under such contract shall continue
20	with respect to such individual until the termination
21	of coverage of the enrolled individual or the effective
22	date of a successor contract.
23	"(2) Exception.—
24	"(A) SHORTER DURATION.—In the case of
25	a master contract entered into before the end of

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the period described in subparagraph (B), paragraph (1) shall be applied by substituting 'ending on the last day of the 7-year period described in paragraph (2)(B)' for 'of 7 years'.

"(B) DEFINITION.—The period described in this subparagraph is the 7-year period beginning on the earliest date as of which any long-term care insurance coverage under this chapter becomes effective.

"(3) Congressional notification.—No later than 180 days after receiving the second report required under section 9006(c), the President (or his designee) shall submit to the Committees on Government Reform and on Armed Services of the House of Representatives and the Committees on Governmental Affairs and on Armed Services of the Senate, a written recommendation as to whether the program under this chapter should be continued without modification, terminated, or restructured. During the 180-day period following the date on which the President (or his designee) submits the recommendation required under the preceding sentence, the Office of Personnel Management may not take any steps to rebid or otherwise contract for any coverage to be available at any time following the expi-

1	ration of the 7-year period described in paragraph
2	(2)(B).
3	"(4) Full portability.—Each master con-
4	tract under this chapter shall include such provisions
5	as may be necessary to ensure that, once an indi-
6	vidual becomes duly enrolled, long-term care insur-
7	ance coverage obtained by such individual pursuant
8	to that enrollment shall not be terminated due to
9	any change in status (such as separation from Gov-
10	ernment service or the uniformed services) or ceas-
11	ing to meet the requirements for being considered a
12	qualified relative (whether as a result of dissolution
13	of marriage or otherwise).
14	"§ 9004. Financing
	_
15	"(a) In General.—Each eligible individual obtain-
15 16	"(a) In General.—Each eligible individual obtain-
15 16 17	"(a) IN GENERAL.—Each eligible individual obtain- ing long-term care insurance coverage under this chapter
15 16 17	"(a) In General.—Each eligible individual obtaining long-term care insurance coverage under this chapter shall be responsible for 100 percent of the premiums for
15 16 17 18	"(a) In General.—Each eligible individual obtaining long-term care insurance coverage under this chapter shall be responsible for 100 percent of the premiums for such coverage.
15 16 17 18 19	"(a) In General.—Each eligible individual obtaining long-term care insurance coverage under this chapter shall be responsible for 100 percent of the premiums for such coverage. "(b) Withholdings.—
15 16 17 18 19 20	"(a) In General.—Each eligible individual obtaining long-term care insurance coverage under this chapter shall be responsible for 100 percent of the premiums for such coverage. "(b) Withholdings.— "(1) In General.—The amount necessary to
15 16 17 18 19 20 21	"(a) In General.—Each eligible individual obtaining long-term care insurance coverage under this chapter shall be responsible for 100 percent of the premiums for such coverage. "(b) Withholdings.— "(1) In General.—The amount necessary to pay the premiums for enrollment may—

held from the annuity of such annuitant;

1 "(C) in the case of a member of the uni-2 formed services described in section 9001(3), be 3 withheld from the basic pay of such member; 4 and

- "(D) in the case of a retired member of the uniformed services described in section 9001(4), be withheld from the retired pay or retainer pay payable to such member.
- 9 "(2) Voluntary withholdings for quali-10 FIED RELATIVES.—Withholdings to pay the pre-11 miums for enrollment of a qualified relative may, 12 upon election of the appropriate eligible individual 13 (described in section 9001 (1) through (4)), be with-14 held under paragraph (1) to the same extent and in 15 the same manner as if enrollment were for such in-16 dividual.
- 17 "(c) DIRECT PAYMENTS.—All amounts withheld 18 under this section shall be paid directly to the carrier.
- "(d) OTHER FORMS OF PAYMENT.—Any enrollee
 who does not elect to have premiums withheld under subsection (b) or whose pay, annuity, or retired or retainer
 pay (as referred to in subsection (b)(1)) is insufficient to
 cover the withholding required for enrollment (or who is
 not receiving any regular amounts from the Government,
 as referred to in subsection (b)(1), from which any such

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1	withholdings may be made, and whose premiums are not
2	otherwise being provided for under subsection (b)(2)) shall
3	pay an amount equal to the full amount of those charges
4	directly to the carrier.
5	"(e) Separate Accounting Requirement.—Each
6	carrier participating under this chapter shall maintain
7	records that permit it to account for all amounts received
8	under this chapter (including investment earnings or
9	those amounts) separate and apart from all other funds
10	"(f) Reimbursements.—
11	"(1) Reasonable initial costs.—
12	"(A) IN GENERAL.—The Employees' Life
13	Insurance Fund is available, without fiscal year
14	limitation, for reasonable expenses incurred by
15	the Office of Personnel Management in admin-
16	istering this chapter before the start of the 7-
17	year period described in section $9003(d)(2)(B)$
18	including reasonable implementation costs.
19	"(B) REIMBURSEMENT REQUIREMENT.—
20	Such Fund shall be reimbursed, before the end
21	of the first year of that 7-year period, for all
22	amounts obligated or expended under subpara-
23	graph (A) (including lost investment income)
24	Such reimburgement shall be made by carriers

on a pro rata basis, in accordance with appro-

priate provisions which shall be included in master contracts under this chapter.

"(2) Subsequent costs.—

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"(A) IN GENERAL.—There is established in the Employees' Life Insurance Fund a Long-Term Care Administrative Account, which shall be available to the Office, without fiscal year limitation, to defray reasonable expenses incurred by the Office in administering this chapter after the start of the 7-year period described in section 9003(d)(2)(B).

"(B) Reimbursement requirement.—
Each master contract under this chapter shall include appropriate provisions under which the carrier involved shall, during each year, make such periodic contributions to the Long-Term Care Administrative Account as necessary to ensure that the reasonable anticipated expenses of the Office in administering this chapter during such year (adjusted to reconcile for any earlier overestimates or underestimates under this subparagraph) are defrayed.

"§ 9005. Preemption

24 "The terms of any contract under this chapter which 25 relate to the nature, provision, or extent of coverage or

- 1 benefits (including payments with respect to benefits)
- 2 shall supersede and preempt any State or local law, or
- 3 any regulation issued under such law, which relates to
- 4 long-term care insurance or contracts.

5 "§ 9006. Studies, reports, and audits

- 6 "(a) Provisions Relating to Carriers.—Each
- 7 master contract under this chapter shall contain provi-
- 8 sions requiring the carrier—
- 9 "(1) to furnish such reasonable reports as the
- 10 Office of Personnel Management determines to be
- 11 necessary to enable it to carry out its functions
- under this chapter; and
- "(2) to permit the Office and representatives of
- the General Accounting Office to examine such
- records of the carrier as may be necessary to carry
- out the purposes of this chapter.
- 17 "(b) Provisions Relating to Federal Agen-
- 18 CIES.—Each Federal agency shall keep such records,
- 19 make such certifications, and furnish the Office, the car-
- 20 rier, or both, with such information and reports as the
- 21 Office may require.
- 22 "(c) Reports by the General Accounting Of-
- 23 FICE.—The General Accounting Office shall prepare and
- 24 submit to the President, the Office of Personnel Manage-
- 25 ment, and each House of Congress, before the end of the

- 1 third and fifth years during which the program under this
- 2 chapter is in effect, a written report evaluating such pro-
- 3 gram. Each such report shall include an analysis of the
- 4 competitiveness of the program, as compared to both
- 5 group and individual coverage generally available to indi-
- 6 viduals in the private insurance market. The Office shall
- 7 cooperate with the General Accounting Office to provide
- 8 periodic evaluations of the program.

9 "§ 9007. Jurisdiction of courts

- 10 "The district courts of the United States have origi-
- 11 nal jurisdiction of a civil action or claim described in para-
- 12 graph (1) or (2) of section 9003(c), after such administra-
- 13 tive remedies as required under such paragraph (1) or (2)
- 14 (as applicable) have been exhausted, but only to the extent
- 15 judicial review is not precluded by any dispute resolution
- 16 or other remedy under this chapter.

17 "§ 9008. Administrative functions

- 18 "(a) IN GENERAL.—The Office of Personnel Manage-
- 19 ment shall prescribe regulations necessary to carry out
- 20 this chapter.
- 21 "(b) Enrollment Periods.—The Office shall pro-
- 22 vide for periodic coordinated enrollment, promotion, and
- 23 education efforts in consultation with the carriers.
- 24 "(c) Consultation.—Any regulations necessary to
- 25 effect the application and operation of this chapter with

1	respect to an eligible individual described in paragraph (3)
2	or (4) of section 9001, or a qualified relative of such an
3	individual, shall be prescribed by the Office in consultation
4	with the appropriate Secretary.
5	"(d) Informed Decisionmaking.—The Office shall
6	ensure that each eligible individual applying for long-term
7	care insurance under this chapter is furnished the infor-
8	mation necessary to enable that individual to evaluate the
9	advantages and disadvantages of obtaining long-term care
10	insurance under this chapter, including the following:
11	"(1) The principal long-term care benefits and
12	coverage available under this chapter, and how those
13	benefits and coverage compare to the range of long-
14	term care benefits and coverage otherwise generally
15	available.
16	"(2) Representative examples of the cost of
17	long-term care, and the sufficiency of the benefits
18	available under this chapter relative to those costs.
19	The information under this paragraph shall also
20	include—
21	"(A) the projected effect of inflation on the
22	value of those benefits; and
23	"(B) a comparison of the inflation-adjusted
24	value of those benefits to the projected future
25	costs of long-term care.

1	"(3) Any rights individuals under this chapter
2	may have to cancel coverage, and to receive a total
3	or partial refund of premiums. The information
4	under this paragraph shall also include—
5	"(A) the projected number or percentage
6	of individuals likely to fail to maintain their
7	coverage (determined based on lapse rates expe-
8	rienced under similar group long-term care in-
9	surance programs and, when available, this
10	chapter); and
11	"(B)(i) a summary description of how and
12	when premiums for long-term care insurance
13	under this chapter may be raised;
14	"(ii) the premium history during the last
15	10 years for each qualified carrier offering long-
16	term care insurance under this chapter; and
17	"(iii) if cost increases are anticipated, the
18	projected premiums for a typical insured indi-
19	vidual at various ages.
20	"(4) The advantages and disadvantages of long-
21	term care insurance generally, relative to other
22	means of accumulating or otherwise acquiring the
23	assets that may be needed to meet the costs of long-
24	term care, such as through tax-qualified retirement
25	programs or other investment vehicles.

1 "§ 9009. Cost accounting standards

- 2 "The cost accounting standards issued under section
- 3 26(f) of the Office of Federal Procurement Policy Act (41
- 4 U.S.C. 422(f)) shall not apply with respect to a long-term
- 5 care insurance contract under this chapter.".
- 6 (b) Conforming Amendment.—The analysis for
- 7 part III of title 5, United States Code, is amended by add-
- 8 ing at the end of subpart G the following:

9 SEC. 113. EFFECTIVE DATE.

- The Office of Personnel Management shall take such
- 11 measures as may be necessary to ensure that long-term
- 12 care insurance coverage under title 5, United States Code,
- 13 as amended by this subtitle, may be obtained in time to
- 14 take effect not later than the first day of the first applica-
- 15 ble pay period of the first fiscal year which begins after
- 16 the end of the 18-month period beginning on the date of
- 17 enactment of this Act.

18 Subtitle C—Seniors' Access to

19 **Continuing Care**

- 20 SEC. 121. SHORT TITLE.
- This subtitle may be cited as the "Seniors' Access
- 22 to Continuing Care Act of 2000".

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1	SEC. 122. AMENDMENTS TO THE EMPLOYEE RETIREMENT
2	INCOME SECURITY ACT OF 1974.
3	(a) In General.—Subpart B of part 7 of subtitle
4	B of title I of the Employee Retirement Income Security
5	Act of 1974 (29 U.S.C. 1185 et seq.) is amended by add-
6	ing at the end the following new section:
7	"SEC. 714. ENSURING CHOICE FOR CONTINUING CARE.
8	"(a) In General.—With respect to health insurance
9	coverage provided to participants or beneficiaries through
10	a managed care organization under a group health plan,
11	or through a health insurance issuer providing health in-
12	surance coverage in connection with a group health plan,
13	such plan or issuer may not deny coverage for services
14	provided to such participant or beneficiary by a continuing
15	care retirement community, skilled nursing facility, or
16	other qualified facility in which the participant or bene-
17	ficiary resided prior to a hospitalization, regardless of
18	whether such organization is under contract with such
19	community or facility if the requirements described in sub-
20	section (b) are met.
21	"(b) Requirements.—The requirements of this sub-
22	section are that—
23	"(1) the service involved is a service for which
24	the managed care organization involved would be re-

quired to provide or pay for under its contract with

the participant or beneficiary if the continuing care

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1	retirement community, skilled nursing facility, or
2	other qualified facility were under contract with the
3	organization;
4	"(2) the participant or beneficiary involved—
5	"(A) resided in the continuing care retire-
6	ment community, skilled nursing facility, or
7	other qualified facility prior to being hospital-
8	ized;
9	"(B) had a contractual or other right to
10	return to the facility after hospitalization; and
11	"(C) elects to return to the facility after
12	hospitalization, whether or not the residence of
13	the participant or beneficiary after returning
14	from the hospital is the same part of the facility
15	in which the beneficiary resided prior to hos-
16	pitalization;
17	"(3) the continuing care retirement community,
18	skilled nursing facility, or other qualified facility has
19	the capacity to provide the services the participant
20	or beneficiary needs;
21	"(4) the continuing care retirement community,
22	skilled nursing facility, or other qualified facility is
23	willing to accept substantially similar payment under
24	the same terms and conditions that apply to simi-

- 1 larly situated health care facility providers under
- 2 contract with the organization involved.
- 3 "(c) Services To Prevent Hospitalization.—A
- 4 group health plan or health insurance issuer to which this
- 5 section applies may not deny payment for a skilled nursing
- 6 service provided to a participant or beneficiary by a con-
- 7 tinuing care retirement community, skilled nursing facil-
- 8 ity, or other qualified facility in which the participant or
- 9 beneficiary resides, without a preceding hospital stay, re-
- 10 gardless of whether the organization is under contract
- 11 with such community or facility, if—
- "(1) the plan or issuer has determined that the
- service is necessary to prevent the hospitalization of
- the participant or beneficiary; and
- 15 "(2) the service to prevent hospitalization is
- provided as an additional benefit as described in sec-
- tion 417.594 of title 42, Code of Federal Regula-
- tions, and would otherwise be covered as provided
- for in subsection (b)(1).
- 20 "(d) RIGHTS OF SPOUSES.—A group health plan or
- 21 health insurance issuer to which this section applies shall
- 22 not deny payment for services provided by a skilled nurs-
- 23 ing facility for the care of a participant or beneficiary, re-
- 24 gardless of whether the plan or issuer is under contract
- 25 with such facility, if the spouse of the participant or bene-

1	ficiary is already a resident of such facility and the re-
2	quirements described in subsection (b) are met.
3	"(e) Exceptions.—Subsection (a) shall not apply—
4	"(1) where the attending acute care provider
5	and the participant or beneficiary (or a designated
6	representative of the participant or beneficiary where
7	the participant or beneficiary is physically or men-
8	tally incapable of making an election under this
9	paragraph) do not elect to pursue a course of treat-
10	ment necessitating continuing care; or
11	"(2) unless the community or facility involved—
12	"(A) meets all applicable licensing and cer-
13	tification requirements of the State in which it
14	is located; and
15	"(B) agrees to reimbursement for the care
16	of the participant or beneficiary at a rate simi-
17	lar to the rate negotiated by the managed care
18	organization with similar providers of care for
19	similar services.
20	"(f) Prohibitions.—A group health plan and a
21	health insurance issuer providing health insurance cov-
22	erage in connection with a group health plan may not—
23	"(1) deny to an individual eligibility, or contin-
24	ued eligibility, to enroll or to renew coverage with ϵ
25	managed care organization under the plan solely for

- the purpose of avoiding the requirements of this section;
 - "(2) provide monetary payments or rebates to enrollees to encourage such enrollees to accept less than the minimum protections available under this section;
 - "(3) penalize or otherwise reduce or limit the reimbursement of an attending physician because such physician provided care to a participant or beneficiary in accordance with this section; or
 - "(4) provide incentives (monetary or otherwise) to an attending physician to induce such physician to provide care to a participant or beneficiary in a manner inconsistent with this section.

"(g) Rules of Construction.—

- "(1) HMO NOT OFFERING BENEFITS.—This section shall not apply with respect to any managed care organization under a group health plan, or through a health insurance issuer providing health insurance coverage in connection with a group health plan, that does not provide benefits for stays in a continuing care retirement community, skilled nursing facility, or other qualified facility.
- "(2) Cost-sharing.—Nothing in this section shall be construed as preventing a managed care or-

1	ganization under a group health plan, or through a
2	health insurance issuer providing health insurance
3	coverage in connection with a group health plan,
4	from imposing deductibles, coinsurance, or other
5	cost-sharing in relation to benefits for care in a con-
6	tinuing care facility.
7	"(h) Preemption; Exception for Health Insur-
8	ANCE COVERAGE IN CERTAIN STATES.—
9	"(1) In general.—The requirements of this
10	section shall not apply with respect to health insur-
11	ance coverage to the extent that a State law (as de-
12	fined in section 2723(d)(1) of the Public Health
13	Service Act) applies to such coverage and is de-
14	scribed in any of the following subparagraphs:
15	"(A) Such State law requires such cov-
16	erage to provide for referral to a continuing
17	care retirement community, skilled nursing fa-
18	cility, or other qualified facility in a manner
19	that is more protective of participants or bene-
20	ficiaries than the provisions of this section.
21	"(B) Such State law expands the range of
22	services or facilities covered under this section
23	and is otherwise more protective of the rights of
24	participants or beneficiaries than the provisions

of this section.

- 1 "(2) Construction.—Section 731(a)(1) shall
 2 not be construed to provide that any requirement of
 3 this section applies with respect to health insurance
 4 coverage, to the extent that a State law described in
 5 paragraph (1) applies to such coverage.
- 6 "(i) Penalties.—A participant or beneficiary may 7 enforce the provisions of this section in an appropriate 8 Federal district court. An action for injunctive relief or damages may be commenced on behalf of the participant 10 or beneficiary by the participant's or beneficiary's legal representative. The court may award reasonable attorneys' 12 fees to the prevailing party. If a beneficiary dies before conclusion of an action under this section, the action may 13 be maintained by a representative of the participant's or 14 15 beneficiary's estate.
- 16 "(j) Definitions.—In this section:
- "(1) ATTENDING ACUTE CARE PROVIDER.—The
 term 'attending acute care provider' means anyone
 licensed or certified under State law to provide
 health care services who is operating within the
 scope of such license and who is primarily responsible for the care of the enrollee.
 - "(2) CONTINUING CARE RETIREMENT COMMUNITY.—The term 'continuing care retirement community' means an organization that provides or ar-

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- ranges for the provision of housing and health-related services to an older person under an agreement effective for the life of the person or for a specified period greater than 1 year.
 - "(3) Managed care organization.—The term 'managed care organization' means an organization that provides comprehensive health services to participants or beneficiaries, directly or under contract or other agreement, on a prepayment basis to such individuals. For purposes of this section, the following shall be considered as managed care organizations:
 - "(A) A Medicare+Choice plan authorized under section 1851(a) of the Social Security Act (42 U.S.C. 1395w-21(a)).
 - "(B) Any other entity that manages the cost, utilization, and delivery of health care through the use of predetermined periodic payments to health care providers employed by or under contract or other agreement, directly or indirectly, with the entity.
 - "(4) OTHER QUALIFIED FACILITY.—The term of the qualified facility means any facility that can provide the services required by the participant or beneficiary consistent with State and Federal law.

- 1 "(5) Skilled nursing facility.—The term
- 2 'skilled nursing facility' means a facility that meets
- 3 the requirements of section 1819 of the Social Secu-
- 4 rity Act (42 U.S.C. 1395i-3).".
- 5 (b) CLERICAL AMENDMENT.—The table of contents
- 6 in section 1 of the Employee Retirement Income Security
- 7 Act of 1974 is amended by inserting after the items relat-
- 8 ing to subpart B of part 7 of subtitle B of title I the fol-
- 9 lowing new item:

"Sec. 714. Ensuring choice for continuing care.".

- 10 (c) Effective Date.—The amendments made by
- 11 this section shall apply with respect to plan years begin-
- 12 ning on or after January 1, 2001.
- 13 SEC. 123. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
- 14 ACT RELATING TO THE GROUP MARKET.
- 15 (a) In General.—Subpart 2 of part A of title
- 16 XXVII of the Public Health Service Act (42 U.S.C.
- 17 300gg-4 et seq.) is amended by adding at the end the
- 18 following new section:
- 19 "SEC. 2707. ENSURING CHOICE FOR CONTINUING CARE.
- 20 "(a) IN GENERAL.—With respect to health insurance
- 21 coverage provided to enrollees through a managed care or-
- 22 ganization under a group health plan, or through a health
- 23 insurance issuer providing health insurance coverage in
- 24 connection with a group health plan, such plan or issuer
- 25 may not deny coverage for services provided to such en-

1	rollee by a continuing care retirement community, skilled
2	nursing facility, or other qualified facility in which the en-
3	rollee resided prior to a hospitalization, regardless of
4	whether such organization is under contract with such
5	community or facility if the requirements described in sub-
6	section (b) are met.
7	"(b) Requirements.—The requirements of this sub-
8	section are that—
9	"(1) the service involved is a service for which
10	the managed care organization involved would be re-
11	quired to provide or pay for under its contract with
12	the enrollee if the continuing care retirement com-
13	munity, skilled nursing facility, or other qualified fa-
14	cility were under contract with the organization;
15	"(2) the enrollee involved—
16	"(A) resided in the continuing care retire-
17	ment community, skilled nursing facility, or
18	other qualified facility prior to being hospital-
19	ized;
20	"(B) had a contractual or other right to
21	return to the facility after hospitalization; and
22	"(C) elects to return to the facility after
23	hospitalization, whether or not the residence of
24	the enrollee after returning from the hospital is

1	the same part of the facility in which the bene-
2	ficiary resided prior to hospitalization;
3	"(3) the continuing care retirement community,
4	skilled nursing facility, or other qualified facility has
5	the capacity to provide the services the enrollee
6	needs;
7	"(4) the continuing care retirement community,
8	skilled nursing facility, or other qualified facility is
9	willing to accept substantially similar payment under
10	the same terms and conditions that apply to simi-
11	larly situated health care facility providers under
12	contract with the organization involved.
13	"(c) Services To Prevent Hospitalization.—A
14	group health plan or health insurance issuer to which this
15	section applies may not deny payment for a skilled nursing
16	service provided to an enrollee by a continuing care retire-
17	ment community, skilled nursing facility, or other quali-
18	fied facility in which the enrollee resides, without a pre-
19	ceding hospital stay, regardless of whether the plan or
20	issuer is under contract with such community or facility,
21	if—
22	"(1) the plan or issuer has determined that the
23	service is necessary to prevent the hospitalization of
24	the enrollee; and

1	"(2) the service to prevent hospitalization is
2	provided as an additional benefit as described in sec-
3	tion 417.594 of title 42, Code of Federal Regula-
4	tions, and would be covered as provided for in sub-
5	section $(b)(1)$.
6	"(d) Rights of Spouses.—A group health plan or
7	health insurance issuer to which this section applies shall
8	not deny payment for services provided by a skilled nurs-
9	ing facility for the care of an enrollee, regardless of wheth-
10	er the plan or issuer is under contract with such facility,
11	if the spouse of the enrollee is already a resident of such
12	facility and the requirements described in subsection (b)
13	are met.
14	"(e) Exceptions.—Subsection (a) shall not apply—
15	"(1) where the attending acute care provider
16	and the enrollee (or a designated representative of
17	the enrollee where the enrollee is physically or men-
18	tally incapable of making an election under this
19	paragraph) do not elect to pursue a course of treat-
20	ment necessitating continuing care; or
21	"(2) unless the community or facility involved—
22	"(A) meets all applicable licensing and cer-
23	tification requirements of the State in which it
24	is located; and

1	"(B) agrees to reimbursement for the care
2	of the enrollee at a rate similar to the rate ne-
3	gotiated by the managed care organization with
4	similar providers of care for similar services.
5	"(f) Prohibitions.—A group health plan and a
6	health insurance issuer providing health insurance cov-
7	erage in connection with a group health plan may not—
8	"(1) deny to an individual eligibility, or contin-
9	ued eligibility, to enroll or to renew coverage with a
10	managed care organization under the plan, solely for
11	the purpose of avoiding the requirements of this sec-
12	tion;
13	"(2) provide monetary payments or rebates to
14	enrollees to encourage such enrollees to accept less
15	than the minimum protections available under this
16	section;
17	"(3) penalize or otherwise reduce or limit the
18	reimbursement of an attending physician because
19	such physician provided care to an enrollee in ac-
20	cordance with this section; or
21	"(4) provide incentives (monetary or otherwise)
22	to an attending physician to induce such physician
23	to provide care to an enrollee in a manner incon-
24	sistent with this section.
25	"(g) Rules of Construction.—

1 "(1) HMO NOT OFFERING BENEFITS.—This 2 section shall not apply with respect to any managed 3 care organization under a group health plan, or 4 through a health insurance issuer providing health 5 insurance coverage in connection with a group health 6 plan, that does not provide benefits for stays in a 7 continuing care retirement community, skilled nurs-8 ing facility, or other qualified facility.

- "(2) Cost-sharing.—Nothing in this section shall be construed as preventing a managed care organization under a group health plan, or through a health insurance issuer providing health insurance coverage in connection with a group health plan, from imposing deductibles, coinsurance, or other cost-sharing in relation to benefits for care in a continuing care facility.
- 17 "(h) Preemption; Exception for Health Insur-18 ance Coverage in Certain States.—
- "(1) In General.—The requirements of this section shall not apply with respect to health insurance coverage to the extent that a State law (as defined in section 2723(d)(1)) applies to such coverage and is described in any of the following subparagraphs:

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- "(A) Such State law requires such coverage to provide for referral to a continuing care retirement community, skilled nursing facility, or other qualified facility in a manner that is more protective of the enrollee than the provisions of this section.
 - "(B) Such State law expands the range of services or facilities covered under this section and is otherwise more protective of enrollee rights than the provisions of this section.
 - "(2) Construction.—Section 2723(a)(1) shall not be construed to provide that any requirement of this section applies with respect to health insurance coverage, to the extent that a State law described in paragraph (1) applies to such coverage.
- "(i) Penalties.—An enrollee may enforce the provisions of this section in an appropriate Federal district
 court. An action for injunctive relief or damages may be
 commenced on behalf of the enrollee by the enrollee's legal
 representative. The court may award reasonable attorneys'
 fees to the prevailing party. If a beneficiary dies before
 conclusion of an action under this section, the action may
 be maintained by a representative of the enrollee's estate.

24 "(j) Definitions.—In this section:

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- 1 "(1) ATTENDING ACUTE CARE PROVIDER.—The
 2 term 'attending acute care provider' means anyone
 3 licensed or certified under State law to provide
 4 health care services who is operating within the
 5 scope of such license and who is primarily respon6 sible for the care of the enrollee.
 - "(2) Continuing care retirement community.—The term 'continuing care retirement community' means an organization that provides or arranges for the provision of housing and health-related services to an older person under an agreement effective for the life of the person or for a specified period greater than 1 year.
 - "(3) Managed care organization' means an organization that provides comprehensive health services to enrollees, directly or under contract or other agreement, on a prepayment basis to such individuals. For purposes of this section, the following shall be considered as managed care organizations:
 - "(A) A Medicare+Choice plan authorized under section 1851(a) of the Social Security Act (42 U.S.C. 1395w-21(a)).
- 24 "(B) Any other entity that manages the 25 cost, utilization, and delivery of health care

1	through the use of predetermined periodic pay-
2	ments to health care providers employed by or
3	under contract or other agreement, directly or
4	indirectly, with the entity.
5	"(4) OTHER QUALIFIED FACILITY.—The term
6	'other qualified facility' means any facility that can
7	provide the services required by the enrollee con-
8	sistent with State and Federal law.
9	"(5) SKILLED NURSING FACILITY.—The term
10	'skilled nursing facility' means a facility that meets
11	the requirements of section 1819 of the Social Secu-
12	rity Act (42 U.S.C. 1395i-3).".
13	(b) Effective Date.—The amendments made by
14	this section shall apply with respect to group health plans
15	for plan years beginning on or after January 1, 2001.
16	SEC. 124. AMENDMENT TO THE PUBLIC HEALTH SERVICE
17	ACT RELATING TO THE INDIVIDUAL MARKET.
18	(a) In General.—The first subpart 3 of part B of
19	title XXVII of the Public Health Service Act (42 U.S.C.
20	300gg-51 et seq.) (relating to other requirements) is
21	amended—
22	(1) by redesignating such subpart as subpart 2;
23	and
24	(2) by adding at the end the following new sec-
25	tion:

1 "SEC. 2753. ENSURING CHOICE FOR CONTINUING CARE. "The provisions of section 2707 shall apply to be

- 2 "The provisions of section 2707 shall apply to health
- 3 maintenance organization coverage offered by a health in-
- 4 surance issuer in the individual market in the same man-
- 5 ner as they apply to such coverage offered by a health
- 6 insurance issuer in connection with a group health plan
- 7 in the small or large group market.".
- 8 (b) Effective Date.—The amendment made by
- 9 this section shall apply with respect to health insurance
- 10 coverage offered, sold, issued, renewed, in effect, or oper-
- 11 ated in the individual market on or after January 1, 2001.
- 12 SEC. 125. SENSE OF THE SENATE CONCERNING THE CARE
- 13 **OF OLDER AMERICANS.**
- 14 It is the sense of the Senate that—
- 15 (1) in the coming decade, people who are over
- the age of 65 will constitute 20 percent or more of
- 17 the population of the United States;
- 18 (2) in the coming decade, the number of people
- who are over the age of 85 and will most likely need
- 20 long-term care may double or triple;
- 21 (3) the number of persons who are age 65 or
- older who have difficulty carrying out at least 1 ac-
- 23 tivity of daily living is estimated to increase between
- 24 the year 2000 and 2024 by 42 percent, or from 5.2
- 25 million persons to 7.4 million persons;

1	(4) women rely on long-term care services for
2	more years than men do since women live longer;
3	(5) women who are age 65 or older are twice
4	as likely as men who are age 65 or older to have an
5	income of less than \$10,000 per year;
6	(6) long-term care expenses can have a cata-
7	strophic effect on families, in that a lifetime of sav-
8	ings may be spent for long-term care expenses for a
9	spouse, parent, or grandparent before such spouse,
10	parent, or grandparent becomes eligible for govern-
11	mental assistance; and
12	(7) the Federal Government should be com-
13	mitted to providing benefits that are designed to en-
14	sure the physical, emotional, and financial well being
15	of older Americans in the new century.
16	Subtitle D-Expansion of Home-
17	Based Long-Term Care Services
18	Under the Social Services Block
19	Grant
20	SEC. 131. RESTORATION OF AUTHORITY TO TRANSFER UP
21	TO 10 PERCENT OF TANF FUNDS TO THE SO-
22	CIAL SERVICES BLOCK GRANT.
23	(a) In General.—Section 404(d)(2) of the Social
24	Security Act (42 U.S.C. 604(d)(2)) is amended to read
25	as follows:

1	"(2) Limitation on amount transferable
2	TO TITLE XX PROGRAMS.—A State may use not
3	more than 10 percent of the amount of any grant
4	made to the State under section 403(a) for a fiscal
5	year to carry out State programs pursuant to title
6	XX.".
7	(b) Effective Date.—The amendment made by
8	subsection (a) applies to amounts made available for fiscal
9	year 2001 and each fiscal year thereafter.
10	SEC. 132. RESTORATION OF FUNDS FOR THE SOCIAL SERV-
11	ICES BLOCK GRANT.
12	(a) In General.—Section 2003(c)(11) of the Social
13	Security Act (42 U.S.C. 1397b(c)(11)) is amended to read
14	as follows:
15	"(11) $$2,380,000,000$ for the fiscal year 2001
16	and each fiscal year thereafter.".
17	(b) Effective Date.—The amendment made by
18	subsection (a) applies to amounts made available for fiscal
19	year 2001 and each fiscal year thereafter.
20	SEC. 133. APPROPRIATION OF ADDITIONAL FUNDS FOR EX-
21	PANSION OF HOME-BASED LONG-TERM CARE
22	SERVICES.
23	(a) In General.—Section 2003 of the Social Secu-
24	rity Act (42 U.S.C. 1397b) is amended by adding at the

25 end the following:

- 1 "(d) With respect to any fiscal year in which the
- 2 amount appropriated to carry out this title equals or ex-
- 3 ceeds the amount specified in subsection (c) for such fiscal
- 4 year, an additional amount equal to 10 percent of the
- 5 amount so appropriated is hereby appropriated for such
- 6 fiscal year out of any funds in the Treasury not otherwise
- 7 appropriated. The additional amount appropriated under
- 8 this subsection shall be allotted among the States and ju-
- 9 risdictions described in subsections (a) and (b) in the same
- 10 manner as the allotments for such States and jurisdictions
- 11 are determined under such subsections. Amounts allotted
- 12 under this subsection shall be used to expand the provision
- 13 of home-based services for elderly or disabled individ-
- 14 uals.".

15 TITLE II—SUPPORT AND PLAN-

- 16 NING FOR LONG-TERM CARE
- 17 Subtitle A—Support and Surveys
- 18 SEC. 201. NATIONAL FAMILY CAREGIVER SUPPORT GRANT
- 19 **PROGRAM.**
- 20 (a) IN-HOME SERVICES.—Part D of title III of the
- 21 Older Americans Act of 1965 (42 U.S.C. 3030h et seq.)
- 22 is amended to read as follows:

1	"PART D—NATIONAL FAMILY CAREGIVER
2	SUPPORT GRANT PROGRAM
3	"Subpart 1—State Grant Program
4	"SEC. 341. PROGRAM AUTHORIZED.
5	"(a) In General.—The Assistant Secretary shall
6	award grants to States with State plans approved under
7	section 307, to pay for the Federal share of the cost of
8	carrying out State programs and enable eligible area agen-
9	cies on aging to provide multifaceted systems of support
10	services for family caregivers and other caregivers who are
11	informal providers of in-home services and community
12	care for older individuals.
13	"(b) Family Caregiver Support Services.—In
14	providing services under this part, an area agency on
15	aging shall provide support services, including providing—
16	"(1) information to eligible caregivers about
17	available services;
18	"(2) assistance to eligible caregivers in gaining
19	access to the services;
20	"(3) individual counseling, organization of sup-
21	port groups, and caregiver training to eligible care-
22	givers to assist the caregivers in making decisions
23	and solving problems relating to their caregiving
24	roles;

"(4) respite care to enable eligible caregivers to
be temporarily relieved from their caregiving respon-
sibilities; and
"(5) supplemental services, on a limited basis,
to complement the care provided by eligible care-
givers.
"(c) Eligibility and Priority.—
"(1) Eligibility.—In order for a caregiver of
an older individual to be eligible to receive services
provided by a State program under this part, the
State shall—
"(A) find that the caregiver is a caregiver
as described in subsection (a); and
"(B) determine that the older individual
meets the condition specified in subparagraph
(A)(i) of (B) of section 102(28).
"(2) Priority.—In providing the services, the
State shall give priority for services to older individ-
uals with greatest social need and greatest economic
need, and older individuals providing care and sup-
ports to persons with mental retardation and related
developmental disabilities (as defined in section 102
of the Developmental Disabilities Assistance and Bill
of Rights Act (42 U.S.C. 6001) (referred to in this

part as 'developmental disabilities')) consistent with

- the requirements of section 305(a)(2)(E), and their caregivers.
- 3 "(d) Coordination With Service Providers.—
- 4 In carrying out this part, each area agency on aging shall
- 5 coordinate the activities of the agency with the activities
- 6 of other community agencies and voluntary organizations
- 7 providing the types of services described in subsection (b).
- 8 "(e) QUALITY STANDARDS AND MECHANISMS AND
- 9 ACCOUNTABILITY.—

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- "(1) QUALITY STANDARDS AND MECHANISMS.—

 The State shall establish standards and mechanisms

 designed to assure the quality of services provided

 with assistance made available under this part.
 - "(2) Data and records.—The State shall collect data and maintain records relating to the State program in a standardized format specified by the Assistant Secretary. The State shall furnish the records to the Assistant Secretary, at such time as the Assistant Secretary may require, in order to enable the Assistant Secretary to monitor State program administration and compliance, and to evaluate and compare the effectiveness of the State programs.
 - "(3) Reports.—The State shall prepare and submit to the Assistant Secretary reports on the

1 data and records required under paragraph (2), in-2 cluding information on the services funded under 3 this part, and standards and mechanisms by which 4 the quality of the services shall be assured. 5 "(f) AVAILABILITY OF FUNDS.— 6 "(1) IN GENERAL.—A State shall use the por-7 tion of the State allotment under section 304 that 8 is from amounts appropriated under section 303(d) 9 to carry out the State program under this part. 10 "(2) Use of funds for administration of 11 AREA PLANS.—Amounts made available to a State to 12 carry out the State program under this part may be 13 used, in addition to amounts available in accordance 14 with section 303(c)(1), for costs of administration of area plans. 15 "(3) Federal Share.— 16 17 "(A) IN GENERAL.—Notwithstanding sec-18 tion 304(d)(1)(D), the Federal share of the cost 19 of carrying out a State program under this part 20 shall be 75 percent. "(B) Non-federal share.—The non-21 22 Federal share of the costs shall be provided from State and local sources. 23

"SEC. 342. MAINTENANCE OF EFFORT.

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- 3 ment, and not supplant, any Federal, State, or local funds
- 4 expended by a State or unit of general purpose local gov-
- 5 ernment (including an area agency on aging) to provide
- 6 services described in section 341(b).

7 "Subpart 2—National Innovation Programs

8 "SEC. 346. INNOVATION GRANT PROGRAM.

- 9 "(a) IN GENERAL.—The Assistant Secretary shall
- 10 carry out a program for making grants to appropriate en-
- 11 tities on a competitive basis to foster the development and
- 12 testing of new approaches to—
- "(1) sustaining the efforts of family caregivers
- and other informal caregivers of older individuals;
- "(2) serving the needs of particular groups of
- 16 caregivers of older individuals, including minority
- 17 caregivers and distant caregivers; and
- 18 "(3) linking family support programs with the
- 19 State entity or agency that administers or funds
- programs for persons with mental retardation or re-
- 21 lated developmental disabilities and their families.
- 22 "(b) Evaluation and Dissemination of Re-
- 23 Sults.—The Assistant Secretary shall provide for evalua-
- 24 tion of the effectiveness of programs and activities funded
- 25 with grants made under this section, and for dissemina-
- 26 tion to States of descriptions and evaluations of the pro-

- 1 grams and activities, to enable States to incorporate suc-
- 2 cessful approaches into their individual State programs
- 3 under this part.
- 4 "(c) Availability of funds.—
- 5 "(1) IN GENERAL.—The Assistance Secretary
- 6 shall reserve not more than 10 percent of the
- 7 amount appropriated under section 303(d) for a fis-
- 8 cal year to carry out the program of the Assistant
- 9 Secretary under this section.
- 10 "(2) Native American programs and activi-
- 11 TIES.—Twenty percent of the amount reserved
- under paragraph (1) shall be available for programs
- and activities under this section for caregivers serv-
- ing Indians and Native Hawaiians, as defined in sec-
- 15 tion 625.
- 16 "SEC. 347. ACTIVITIES OF NATIONAL SIGNIFICANCE.
- 17 "(a) In General.—The Assistant Secretary shall,
- 18 directly or by grant or contract, carry out activities of na-
- 19 tional significance to promote quality and continuous im-
- 20 provement in the support services provided to family care-
- 21 givers and other informal caregivers of older individuals,
- 22 through program evaluation, training, technical assist-
- 23 ance, and research.
- 24 "(b) Availability of Funds.—The Assistant Sec-
- 25 retary shall reserve not more than 2 percent of the amount

1	appropriated under section 303(d) to carry out the activi-
2	ties under this section.".
3	(b) Authorization of Appropriations.—Section
4	303(d) of the Older Americans Act of 1965 (42 U.S.C.
5	3032(d)) is amended to read as follows:
6	"(d) There are authorized to be appropriated
7	\$125,000,000 for fiscal year 2001, and such sums as may
8	be necessary for each of fiscal years 2002 through 2005
9	to carry out part D (relating to the national family care-
10	giver support grant program).".
11	(c) Conforming Amendment.—
12	(1) Transfer of Definition.—Section 102 of
13	the Older Americans Act of 1965 (42 U.S.C. 3002)
14	is amended by adding at the end the following:
15	"(45) The term 'in-home services' includes—
16	"(A) services of homemakers and home
17	health aides;
18	"(B) visiting and telephone reassurance;
19	"(C) chore maintenance;
20	"(D) in-home respite care for families, and
21	adult day care as a respite service for families
22	"(E) minor modification of homes that is
23	necessary to facilitate the ability of older indi-
24	viduals to remain at home, that is not available

1	under another program (other than a program
2	carried out under this Act);
3	"(F) personal care services; and
4	"(G) other in-home services as defined—
5	"(i) by the State agency in the State
6	plan submitted in accordance with section
7	307; and
8	"(ii) by the area agency on aging in
9	the area plan submitted in accordance with
10	section 306.".
11	(2) References.—
12	(A) Section 307(a)(10) of such Act (42
13	U.S.C. 3027(a)(10)) is amended by striking
14	"(as defined in section 342)".
15	(B) Sections 382 and 383 of such Act (42
16	U.S.C. 3030q, 3030r) are repealed.
17	(C) Section 429F(a) of such Act (42
18	U.S.C. 30305n) is amended—
19	(i) by striking paragraph (2); and
20	(ii) by striking "this section:" and all
21	that follows through "The term" and in-
22	serting "this section, the term".
23	SEC. 202. COMMUNITY SURVEY.
24	(a) In General.—The Secretary of Health and
25	Human Services shall conduct a multi-city and county sur-

- 1 vey to determine if communities are elder-ready, or pre-
- 2 pared to accommodate the needs of aging baby boomers.
- 3 (b) Purpose.—The Secretary shall conduct the sur-
- 4 vey described in subsection (a) to determine if cities and
- 5 counties across the United States are prepared to accom-
- 6 modate the needs of aging baby boomers regarding hous-
- 7 ing, safety, health care, transportation, and access to com-
- 8 munity services and leisure activities.
- 9 (c) TITLE OF SURVEY.—The survey described in sub-
- 10 section (a) shall be entitled "Is Your Community Elder-
- 11 Ready?".
- 12 (d) Report.—
- 13 (1) IN GENERAL.—The Secretary of Health and
- 14 Human Services shall prepare and submit a report
- to the appropriate committees of Congress and cities
- and counties that the Secretary determines should
- 17 receive such report regarding the findings of such
- survey described in subsection (a).
- 19 (2) CONTENT.—The report described in para-
- 20 graph (1) shall identify existing resources and chal-
- lenging areas for cities or counties to resolve or ad-
- dress in order for such cities or counties to become
- elder ready. Such report shall also include rec-
- ommendations, action plans, and timetables for deal-
- 25 ing with deficiencies.

1 Subtitle B—Education and Studies

2	SEC. 211. LONG-TERM CARE COVERAGE EDUCATIONAL
3	CAMPAIGN.
4	(a) In General.—The Secretary of Labor, in con-
5	junction with the Secretary of Health and Human Services
6	and the Administrator of the Small Business Administra-
7	tion, shall establish and carry out a national public infor-
8	mation campaign to provide employers and employees with
9	information concerning the benefits of long-term health
10	care coverage.
11	(b) Authorization of Appropriations.—There is
12	authorized to be appropriated, such sums as may be nec-
13	essary to carry out subsection (a).
14	SEC. 212. GAO REPORT ON LONG-TERM CARE.
15	Not later than 24 months after the date of enactment
16	of this Act, the Comptroller General of the General Ac-
17	counting Office shall prepare and submit to the appro-
18	priate committees of Congress a report concerning the
19	long-term care programs of the Veterans Administration
20	including—
21	(1) a description of the long-term care services
22	provided under such programs;
23	(2) data concerning the utilization and financ-
24	ing of such programs;

1	(3) information concerning the quality assur-
2	ance processes used under such programs;
3	(4) a description of any recent modifications to
4	such programs; and
5	(5) a description of the management challenges
6	faced in administering such programs.
7	SEC. 213. AGING STUDY AND REPORT.
8	(a) Studies.—The Secretary of Health and Human
9	Services shall conduct not less than 1 study to
10	determine—
11	(1) activities or programs to conduct to improve
12	the quality of life for the elderly;
13	(2) measures to be taken to prevent or delay
14	the onset of age-related functional decline and dis-
15	ease and disability among the elderly;
16	(3) whether medicare health promotion and dis-
17	ease prevention benefits reduce or delay the need by
18	seniors for long-term care services; and
19	(4) the manner in which the aging of the popu-
20	lation in the United States will impact the adminis-
21	tration and solvency of Federal programs, such as
22	programs under titles XVIII, XIX, and XX of the
23	Social Security Act (42 U.S.C. 1395 et seq., 1396
24	et seg., and 1397 et seg.) and programs established

- 1 under the Older Americans Act of 1965 (42 U.S.C.
- 2 3001 et seq.).
- 3 (b) Report.—Not later than January 1, 2003, the
- 4 Secretary of Health and Human Services shall prepare
- 5 and submit to Congress a report regarding the study de-
- 6 scribed in subsection (a).

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